#### BIRCH TREE CAPITAL



# Financing Municipal & Private Wind Projects:

What is Working Today

Land-based Wind Workshop, November 17, 2006 By John Harper, Birch Tree Capital, LLC

### **Birch Tree Capital Background**

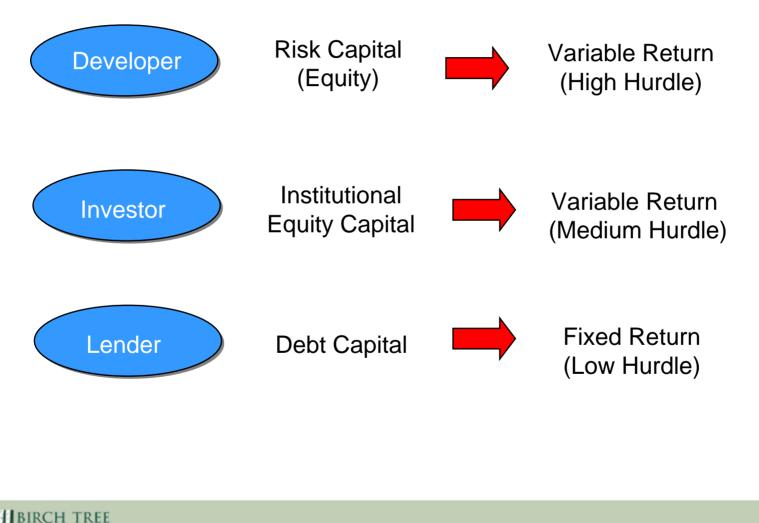
- Independent advisory firm providing financial consulting services in support of financing clean power generation projects:
  - Dual focus on community and utility-scale wind power projects.
  - Diverse client base including private developers, investors, and public entities.
  - Based in Boston area.
- Recent community wind-related assignments:
  - Co-authored September 2006 cooperative investigation study for the Cape Light Compact.
  - Assisted Town of Orleans in assessing financial impact of its proposed community wind project.
  - Prepared CREB applications for two Mass. towns and two public entities in Wash. in support of their proposed wind power projects.
  - Developed *pro forma* Excel-based financial model for the Mass. Technology Collaborative for the Community Wind Collaborative.

### **Role of Financing**

- Financing as just a tool enabling the undertaking of a desired activity.
- Getting someone else to front (or share) the costs of a desired investment.
- Financing as an exercise in risk allocation – negotiating who will take the risks (and rewards) of a given investment's potential failure (and success).



### **Risk/Reward Scenarios:**



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# A key question: Who will own the project?

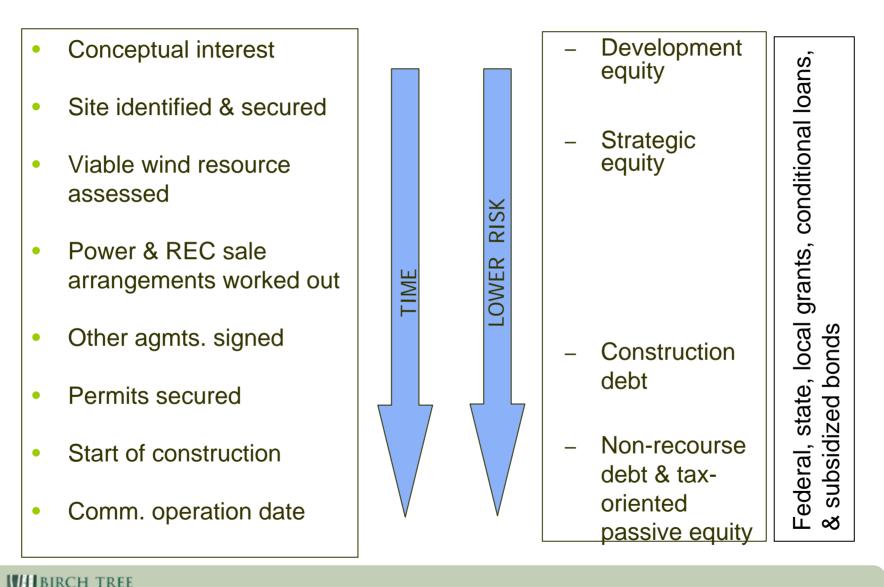
- A developer doesn't have to own the project.
- Developer and investor interests are similar, but not identical.
- Slicing and dicing wind project ownership:
  - Allocating cash flow, tax benefits, control, residual value.
  - Varying allocations over time to match interests, goals.
- Investors vary in their return requirements and risk tolerance.
- Different project sizes interest different investors.
- Timing of the sale in the project development cycle.
- Meshing equity with debt priorities & needs.

### Why involve a third party investor?

#### Some possible reasons:

- Avoid risky cash investment during project development phase.
- Inability to make efficient use of Federal tax incentives.
- Lack of capital.
- Lack of capable/available personnel.
- Investor may have turbines and/or development expertise.
- Low risk tolerance for merchant power sales.
- Low interest in undertaking development tasks.
- Sponsor's principal interest is not project development, but rather to:
  - Respond to community demand for green power.
  - Mitigate price or availability risks of other fuel sources, e.g., natural gas
  - Enable local control over power supplies
  - Combat global warming.
  - Monetize underutilized assets, e.g., land, wind.

Types of financing vary as projects develop:



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# Private Equity Types:

- Venture or Development Equity:
  - Investing in the project developer and/or the project.
  - Early stage focus to ensure access to project oppportunities.
  - Focus on profits from selling a project to later stage investors.
  - Highly confident in ability to identify/develop profitable projects.
  - Highest risk, highest potential returns.
  - Examples: individual entrepreneurs, aggressive utility subsidiaries, development subsidiaries of wind industry companies.
- Strategic Equity:
  - Investing in the project developer and/or the project.
  - Primary focus on profits from project operations, but open to selling project.
  - Confident in ability to identify profitable projects early in development.
  - Adds value to project via development expertise and/or access to turbines.
  - Tax credit appetite affects ultimate hold/sell decision on operating project.
  - Examples: large foreign oil & gas and utility firms entering U.S. market, domestic utility development subsidiaries, aggressive institutional financial investors.

# Private Equity Types (continued):

- Active Investment Equity:
  - Investing in the project.
  - Focus on profits and tax benefits from project operations.
  - Project purchased after debt closed, i.e., all contracts signed and all other financing is in place.
  - Examples: equity funds, cautious utility subsidiaries.
- Passive Equity:
  - Investing in the project.
  - Focus on profits and tax benefits from project operations.
  - Commitment prior to construction, but funding only after construction is complete and operations have commenced.
  - Focus on tax benefits and, secondarily, cash flow.
  - Limited role in project management passive portfolio investment
  - Example: banks, life insurance companies, and other tax-oriented institutional investors

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#### Private Developer/Investors:

Some developers & investors considering smaller wind projects:

- CH Energy Group
- Community Energy, Inc.
- CPV Wind Ventures, LLC
- G. MacNeilus, LLC (Minnesota focus to date)
- John Deere Credit
- Midwest Wind Energy Finance, LLC
- Minuteman Wind, LLC
- MMA Renewable Ventures
- New Energy Capital, LLC
- Palmer Capital Corporation
- Patriot Renewables, LLC/Jay Cashman, Inc.
- UPC Wind Partners

List is small, but expanding. Additional financing sources are crafting business models to enable entry into this market segment.

#### Utility-scale wind financing structures:

# Differing developer needs & capabilities have fostered several structures:

- 1. <u>Corporate</u>: All-equity by single developer/investor, no flip (assumes developer/investor can use the Federal tax incentives).
- <u>Strategic Investor Flip</u>: All-equity, with an investor contributing almost all of the funds, e.g., 99.9% (developer contributes the remainder), and receiving an equal percentage of the cash & tax benefits prior to a return-based flip in the allocations.
- 3. <u>Institutional Investor Flip</u>: All-equity, with an investor contributing most of the funds, e.g., 60% (developer contributes the remainder), and receiving all of the tax benefits and, after the developer has recouped its investment, also all of the cash benefits, until a return-based flip in the allocations.
- 4. <u>Cash Leveraged</u>: Structure #2, but with commercial debt, with the loan amount and amortization based on the level of cash flow from long-term power & REC sales.
- 5. <u>Cash & PTC Leveraged</u>: Structure #2, but with commercial debt, with the loan amount and amortization based on the level of cash flow plus a monetization of the Federal production tax credits (PTCs).
- 6. <u>Back Leveraged</u>: Structure #3, but with the developer using commercial debt to finance some of its own share of the initial capital.
- 7. <u>Pay-As-You-Go</u>: Structure #3, but with the investor contributing funds not at commercial operations date, but mostly as the PTCs are generated over time.

#### Community-scale wind financing structures:

#### Small size and tight budgets mandate "KISS" principle.

- 1. <u>*Corporate*</u>: All-equity by single developer/investor, no flip. Project sponsor sells project to private entity able to complete project development and to use the PTCs. Original project sponsor contracts to buy power from the project.
- 2. <u>Strategic Investor Flip</u>: All-equity, two equity investors. Community and small-scale wind developers elsewhere in the U.S. are using it to create a partnership with a private strategic developer/investor.
- 3. *Institutional Investor Flip*: Not used.
- 4. *Cash Leveraged*: Rarely used.
- 5. Cash & PTC Leveraged: Not used.
- 6. Back Leveraged: Not used.
- 7. Pay-As-You-Go: Not used.

#### Other financing options:

Public & quasi-public sources for grants, loans, subsidized bond support, pre-paid purchases, and other official assistance

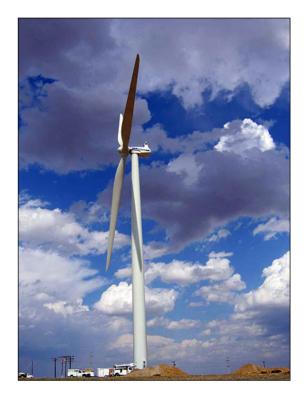
Bond financing

Cooperative financing from CoBank, NRECA, NRUCFC

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### Sources of Public Debt & Grant Financing:

- US Department of Agriculture (USDA) Rural Utilities Service
- USDA Rural Development Electric Programs (Farm Bill Sec. 9006 financing)
- US Treasury Clean Renewable Energy Bond (CREBs) program
- MA & RI clean energy funds



# **Examples of Community Wind Financings:**

#### **Projects Owned by Public Entities**

#### **Method**

#### Internal funds

Appropriations or grants from parent entities, e.g., state

Grants and other official and state clean energy fund support, including prepayments for power, RECs, and/or green tags

Bond financing

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Public/private partnerships

#### Examples (support, name, type, size, sponsor, state)

- Hull Wind 2, wind, 1.8MW, Town of Hull, MA
- MA Maritime Academy, wind, .66MW, MA
- Santa Rita jail and other Alameda County facilities, solar, 2.5MW, CA
- (Forgivable loans), Eurus Combine Hills I, wind, 41MW, Eurus Energy, OR
- (Grants) Orleans wind project, wind, 3MW, Massachusetts Technology Collaborative, MA
- (USDA Sec. 9006 grant), bio-digester, Cayuga County Public Power Agency, NY
- Ainsworth wind farm, wind, 60MW, Nebraska Public Power District/consortium of municipal utilities, NE
- Nine Canyon Wind Project, wind, 63MW, Energy Northwest, WA
- Community wind projects using clean renewable energy bonds (CREBs) (pending), 1-5 MW, multiple sponsors
- Fairhaven wind project (proposed), wind, 1-3MW, Town of Fairhaven, MA

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# Examples of Community Wind Financings:

#### Projects Owned by Cooperatives, Community, or other Groups

Method	Examples (support, name, type, size, sponsors, state)
Equity by	• Minwind I/Minwind II, wind, 3.8MW, Minnesota
cooperative/community	• Portsmouth Abbey wind turbine, .66 MW, Portsmouth
entity owners	Abbey School, RI
Third party equity joining	• Trimont Area Wind Farm, LLC, wind, 100MW, Trimont
the original developer as a	farmers/PPM Energy, MN
partner	<ul> <li>Various wind projects, John Deere Credit (investor), MN, OH, MO</li> </ul>
Grants and other official and	• (USDA grant), single wind turbine, 1.65MW, Nobles
state clean energy fund	Cooperative Electric, MN
support, including pre-	• (upfront grants, green tag purchases), single wind turbine,
payments for power, RECs,	1.65MW, Illinois Rural Electric Cooperative, IL
and/or green tags	<ul> <li>(multiple USDA sec. 9006 grants), Community Wind North, wind, 30MW, MN</li> </ul>
Debt financing	• (Rural Utilities Service low-interest loan), landfill gas to energy, 4.5MW, Washington Electric Cooperative, VT
	• (Rural Utilities Service low-interest loan), wind turbine,
	1.65MW, Illinois Rural Electric Cooperative, IL
	• (Unidentified bank), Minwind I/Minwind II, wind turbines, 3.8MW, MN
	• Various wind projects, AgStar Financial Services (lender),
	MN

### **Final Thoughts:**

- Renewable power and, in particular, community wind, enjoy broad and deepening popular and political support.
  - DOE's Renewable Energy office led by a wind power developer.
  - Financial incentives likely to grow at both Federal & state levels.
  - What can state government do?
- The "*It takes a Village*" concept applies also to developing a wind project. No single entity has the technical, organizational, personnel, financial, or spousal patience to complete a project without assistance. Partnerships are essential.
- There are multiple ways to finance a project.
- The USDA Sec. 9006 grant & loan program works. In last three years, 435 grants totaling \$66.7 million and \$10 million in guaranteed loans. The program will grow in coming years. Cape Cod qualifies.
- Keep it simple. Really.

Thank you.

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