⁰¹ Chapter 3

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¹² Estimating Atmospheric Nitrogen Deposition

- ¹⁴ in the Northeastern United States:
 - **Relevance to Narragansett Bay**

Robert W. Howarth

3.1 Introduction

15 Over the past several decades, nitrogen pollution has grown to be perhaps the 16 largest pollution problem in the coastal waters of the United States (NRC, 17 2000). An estimated two-thirds of the coastal rivers and bays in the country are 18 now believed to be moderately or severely degraded from this pollution (Bricker 19 et al., 1999). The nitrogen comes from many sources, including wastewater 20 treatment plants, agriculture, and atmospheric deposition. Often, the relative 21 importance of these sources for particular estuaries is not well known (NRC, 22 2000; Alexander et al., 2001; Howarth et al., 2002b). Much of the effort at 23 reducing nitrogen pollution has been directed at wastewater treatment plants, in 24 part because these sources are so obvious. While such point sources are domi-25 nant in some estuaries, in most ecosystems the non-point sources of nitrogen 26 from agriculture and atmospheric deposition are more important (Howarth 27 et al., 1996, 2002a,b; NRC, 2000; Alexander et al., 2001). However, in estuaries 28 with high population densities in the watershed, wastewater inputs are some-29 times the single largest sources (NRC, 1993). This is the case for Narragansett 30 Bay, as discussed by Nixon and colleagues in Chapter 5 of this volume.

31 The nitrogen in atmospheric deposition originates both from fossil fuel 32 combustion and from the volatilization of ammonia to the atmosphere from 33 agricultural sources, particularly from animal wastes in confined animal feedlot 34 operations. The importance of this source was virtually unrecognized before the 35 pioneering paper by Fisher and Oppenheimer (1991) noted that the nitrate 36 anion associated with nitric acid in acid rain may be a major source of nitrogen 37 to Chesapeake Bay. Since then, the focus on atmospheric deposition as a source 38 of nitrogen has intensified, and generally, estimates of the importance of this 39 source have tended to increase over time as it has received more attention. 40

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3.2 Atmospheric Deposition as a Nitrogen Source 01 02 to Coastal Waters

For the United States as a whole, we have estimated that atmospheric deposition of nitrogen that originates from fossil-fuel combustion contributes 30% of the total nitrogen inputs to coastal marine ecosystems, while another 10% of these nitrogen inputs come from ammonia volatized into the atmosphere from agricultural sources (Howarth and Rielinger, 2003). The rest of the nitrogen inputs to coastal waters come from runoff from agricultural sources (44%) and 10 from municipal and industrial wastewater streams ($\sim 16\%$). 11

Some of the nitrogen from atmospheric deposition is deposited directly onto 12 the surface of coastal waters. This direct deposition to surface waters often 13 contributes between 1% and 40% of the total nitrogen inputs to coastal 14 ecosystems (Nixon et al., 1996; Paerl, 1997; Howarth, 1998; Paerl and Whitall, 15 1999; Valigura et al., 2000). The direct deposition is most significant in very 16 large systems, such as the Baltic Sea (Nixon et al., 1996) or in coastal systems 17 such as Tampa Bay which have relatively small watersheds in comparison to the 18 area of their surface waters (Zarbock et al., 1996). 19

In most coastal marine ecosystems, the major route whereby atmospheric 20 deposition contributes nitrogen is not direct deposition onto surface waters, but 21 rather deposition onto the terrestrial landscape with subsequent downstream 22 export in streams and rivers. As discussed below, these fluxes are difficult to 23 measure, leaving significant uncertainty and debate about their magnitude. In 24 the northeastern US as a whole (Gulf of Maine through Chesapeake Bay), our 25 studies have suggested that atmospheric deposition is the single largest source of 26 nitrogen to coastal waters (Howarth et al., 1996; Jaworski et al., 1997; Boyer 27 et al., 2002), while other studies have concluded atmospheric nitrogen deposi-28 tion is the second largest source after wastewater discharges from sewage 29 treatment plants (Driscoll et al., 2003). Our approach leads to the conclusion 30 that atmospheric deposition of nitrogen onto the landscape-considering only 31 the deposition of oxidized nitrogen compounds that originate from fossil fuel 32 combustion (NOy)—contributes between 25% and 80% of the nitrogen flux in 33 the different major rivers of New England (Fig. 3.1, Boyer et al., 2002; Howarth 34 and Rielinger, 2003) and approximately 25% of the nitrogen flux in the Mis-35 sissippi River (NRC, 2000; Howarth et al., 2002b). Using another approach-36 SPARROW, or Spatially Referenced Regression on Watershed attributes 37 model-Alexander et al. (2001) concluded that atmospheric deposition onto 38 the landscape contributed between 4% and 35% of the nitrogen flux in 40 major 39 coastal watersheds across the United States, with the highest contribution in the 40 northeastern and mid-Atlantic regions. As discussed later in this paper, the 41 SPARROW model may significantly underestimate the role of deposition near 42 emission sources. 43

The uncertainty over the contribution of atmospheric deposition as a nitro-44 gen source to coastal marine ecosystems stems from two issues: uncertainty over 45

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the magnitude of nitrogen deposition onto watersheds, particularly from "dry deposition", and uncertainty over the amount of the deposited nitrogen that is subsequently exported downstream (NRC, 2000; Howarth *et al.*, 2002b). Each of these is discussed in some detail in the following sections.

3.3 Dry Deposition of Nitrogen as a Source

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The vast majority of measurements of nitrogen deposition in the United States—including those made by the National Atmospheric Deposition Program (NADP)—measure only "wet deposition" (i.e., nitrogen in rainfall and snow). To estimate wet deposition onto an entire watershed, data at

particular monitoring sites are extrapolated statistically considering factors
 such as local topography and precipitation (Ollinger *et al.*, 1993; Grimm and
 Lynch, 2005).

Substantial quantities of nitrogen can be deposited from the atmosphere as 33 "dry deposition," which includes aerosols and other particles and uptake of 34 gaseous forms of nitrogen by vegetation, soils, and surface waters. Both in the 35 United States and Europe, the extremely sparse spatial coverage in networks for 36 measuring dry deposition severely limits estimation of this process (Holland 37 et al., 2005). In the United States, dry deposition is routinely estimated only at 38 sites that are part of the CASTNet and AIRMon-Dry programs. At the peak of 39 these programs in the 1990s, these networks consisted of a total of 93 sites 40 across the country, but the number is now down to 70 (http://www.epa.gov/ 41 castnet/). In the watersheds of Chesapeake Bay—an area of $165,000 \text{ km}^2$ that 42 includes land in 6 states—there are only 8 stations for monitoring dry deposi-43 tion. In New England, there are only 6 stations, with 3 in Maine and only one in 44 southern New England. The vast majority of these dry deposition monitoring 45

stations across the country—and all of them in New England and New York
 State—are purposefully located far from sources of nitrogen emissions to the
 atmosphere.

In addition to the limited spatial extent of the dry deposition monitoring 04 networks, these networks do not measure all of the components that can be 05 deposited. For example, particulate NO₃⁻ and NH₄⁺ are routinely measured, as 06 07 is nitric acid vapor. However, other gaseous nitrogen compounds that may play 08 a significant role in deposition (i.e., NO, NO₂, HONO, peroxy and alkyl based organics, and ammonia gas) are not measured. NO and NO₂ are the major gases 09 10 emitted from fossil fuel combustion, while ammonia is the major form of air pollution from agricultural sources. Ammonia is also released in vehicle exhaust, 11 12 although at lesser amounts than for NO and NO₂ (Baum et al., 2001; Cape et al., 13 2004). To the extent these compounds are deposited, the dry depositional 14 monitoring networks are underestimating total deposition. As currently 15 measured, the dry deposition at the 8 CASTNet sites in the Chesapeake Bay 16 watershed ranges from 23% to 38% of total deposition (T. Butler, pers. comm.), 17 but the actual contribution when all forms of nitrogen gases are considered must 18 certainly be higher.

19 The manner in which dry deposition rates are calculated-multiplying con-20 centration data obtained at the monitoring sites by "depositional velocities"-21 may also result in underestimation of this process. For the AIRMon and 22 CASTNet sites, these deposition velocities are estimated as a function of 23 vegetation and meteorological conditions (Clarke et al., 1997). Our knowledge 24 of depositional velocities is based on studies in flat, homogenous terrain; as 25 noted by Bruce Hicks (former Director of the NOAA Air Resources Lab), when 26 estimating dry deposition "we are simulating the world on the assumption that 27 our understanding of [these] special cases applies everywhere. We often display 28 unwarranted confidence" in our estimates (Hicks presentation to the annual 29 meeting of the American Society of Meteorology, October 2005). Complex 30 terrain is likely to substantially increase depositional velocities. Vegetative 31 cover is also important, and different models can vary in their estimates of 32 spatial integrated dry deposition by more than 5-fold depending upon different 33 assumptions of the effect of vegetation (particularly coniferous forests) on 34 depositional velocities (Wesely and Hicks, 1999; Holland et al., 2005). 35

3.4 Estimation of Total Nitrogen Deposition in the Northeastern US

Boyer *et al.* (2002) estimated the average deposition of oxidized nitrogen (NOy)
onto the landscape of the major rivers of the northeastern United States
(including both wet and dry deposition) following the approach of Ollinger *et al.* (1993) in using a statistical extrapolation of deposition monitoring data.

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They estimated a range of values across these watersheds from $\sim 360 \text{ kg N km}^{-2}$ yr⁻¹ in the Penobscot River basin in Maine to $\sim 890 \text{ kg N km}^{-2} \text{ yr}^{-1}$ in the Schuylkill River basin in Pennsylvania (Boyer *et al.*, 2002). The average value of this set of watersheds was $\sim 680 \text{ kg N km}^{-2} \text{ yr}^{-1}$.

Another approach for estimating nitrogen deposition onto the landscape can 05 be obtained from models based on emissions to the atmosphere, with consid-06 eration of reaction and advection in the atmosphere, followed by deposition. 07 08 We used one of these models (the GCTM model; Prospero et al., 1996) to estimate nitrogen deposition in all of the regions-including the northeastern 09 10 United States—that surround the North Atlantic Ocean (Howarth et al., 1996). 11 The GCTM model predicts depositional patterns globally at a relatively course 12 spatial scale using emission sources as inputs and modeling atmospheric trans-13 formations and transport (Prospero et al., 1996). For the northeastern United 14 States, the GCTM model yielded an estimated total NOy deposition (wet plus dry) of \sim 1,200 kg N km⁻² yr⁻¹, a value 80% greater than that derived by Boyer 15 16 et al. (2002) from extrapolation of deposition monitoring data (Fig. 3.2, 17 Howarth et al., in press). A similar, more recent emission-based model (TM3) 18



Fig. 3.2 The geographic area considered by Boyer *et al.* (2002) was the area of 16 watersheds
 in the northeastern United States upriver from the lowest gauging station of the USGS (left).
 The area considered by Howarth *et al.* (1996) is somewhat larger, and includes the area on the coastal plain (right). Note that the average estimates for deposition of oxidized nitrogen pollution originating from fossil fuel combustion is ~80% greater in the Howarth *et al.* (1996) analysis, probably due to different approaches used for the estimation and/or the different area considered

developed by Frank Dentener and colleagues, and used by Galloway et al. 01 (2004) for their global and regional nitrogen budgets, yields a comparable 02 estimate for the northeastern United States as did the GCTM model (Howarth 03 et al., in press). These emission-based models are attractive, in that at least at 04 very course spatial scales, they are as accurate as the emission data. However, 05 these models are computationally demanding, and until very recently, had not 06 been applied at a spatial scale fine enough to give estimates for the individual 16 07 08 northeastern watersheds. A new effort by NOAA/EPA's Atmospheric Sciences Modeling Division uses emissions data and the CMAQ model to estimate 09 nitrogen deposition at a 36-km grid, but the model is still being tested as of 10 late 2006 (presentation by R. Dennis at the National Atmospheric Deposition 11 Program annual Technical Committee meeting, October 2006). This approach 12 shows great promise for the future. Preliminary comparisons of this fine-scale 13 model with the coarser scale output from GCTM and TM3 have shown good 14 agreement (R. Dennis, pers. comm.). 15

Why is the estimate from the emission-based model (Howarth *et al.*, 1996) so much greater than that from estimates based on extrapolation of the wet deposition monitoring data (Boyer *et al.*, 2002)? There are three possible explanations, which are not mutually exclusive.

First, deposition on the relatively urbanized coastal plain may be much 20 greater than in the watersheds away from the coast. The watershed areas 21 considered by Boyer et al. (2002) are upriver from the coast and tend to be 22 23 more rural than is the coastal plain downstream (Fig. 3.2). Recent studies have found evidence that deposition near emission sources can be much greater than 24 deposition away from emission sources. For example, deposition within New 25 York City was more than twice as high than in more rural areas to the north of 26 27 the city (Lovett et al., 2000), and deposition in the immediate vicinity of roads was much higher than a few hundred meters away (Cape et al., 2004; presenta-28 tion by R. Howarth, R. Marino, N. Bettez, E. Davidson, and T. Butler at the 29 National Atmospheric Deposition Program annual Technical Committee meet-30 ing, October 2006); 31

Second, the estimate based on deposition monitoring data (Bover et al., 32 2002) may underestimate total deposition. This is of course likely, to the extent 33 that dry deposition is underestimated. As noted above, not all of the important 34 gases that may be deposited are routinely measured by the dry deposition 35 monitoring networks, and depositional velocities may be underestimated in 36 regions with major terrain features. Further, the deposition networks were 37 not designed to measure deposition in the immediate vicinity of emission 38 sources. In fact, most of the NADP wet deposition monitoring sites and most 39 of the CASTNet dry depositon sites are intentionally located far away from 40 urban emission sources. 41

Third, the estimate from emission-based modeling (Howarth *et al.*, 1996) may overestimate total deposition. This could occur if emissions are overestimated, which may well be true for ammonia emissions, but probably not for emissions of oxidized nitrogen to the atmosphere in the United States (Holland

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3 Atmospheric Nitrogen Deposition in Northeastern United States

et al., 1999). The difference between the Howarth *et al.* (1996) and Boyer *et al.* (2002) estimates highlighted in this paper is for deposition of oxidized nitrogen (NOy). Alternatively, emission-based modeling may not accurately capture the spatial pattern of the deposition. These models rely on a mass balance of nitrogen in the atmosphere, so global deposition estimates are as accurate as the emissions data that feed them. However, deposition may be underestimated in some regions and correspondingly overestimated elsewhere.

Obviously, significant uncertainty exists in the overall magnitude of total 08 nitrogen deposition in an area such as the northeastern United States. When 09 considering the differences detailed above, it is important to note that extra-10 polations based on deposition monitoring (Ollinger et al., 1993; Grimm and 11 Lynch 2005) do not appear to capture any evidence of higher deposition near 12 urban centers and transportation corridors. For reasons discussed in detail 13 following, I believe it likely that traditional approaches that use deposition 14 monitoring data to estimate total nitrogen deposition result in substantial 15 underestimates, especially for total nitrogen deposition in the urbanized 16 portions of the northeastern United States. 17

3.5 Using Throughfall to Estimate Total Nitrogen Deposition

The difficulty with measuring dry deposition of N (particularly of gaseous 24 forms such as NO, NO₂, and NH₃) has led some investigators to use tree-25 canopy throughfall as a surrogate for total N deposition (Lajtha et al., 1995; 26 Lovett et al., 2000; Weathers et al., 2006; Schmitt et al., 2005). Throughfall is the 27 material that falls through the canopy of a forest, and so includes whatever is 28 deposited on the canopy in both wet and dry deposition, plus or minus the net 29 exchange of material with the vegetation. Most studies have found that the 30 assimilation of nitrogen from deposition into leaves of the canopy is generally 31 as great as or greater than the leaching of nitrogen out of leaves (Lindberg *et al.*, 32 1990; Johnson, 1992; Lovett and Lindberg, 1993; Dise and Wright, 1995; Lajtha 33 et al., 1995). Consequently, many experts on atmospheric deposition have 34 argued that throughfall measurements provide a minimum estimate of total 35 nitrogen deposition (Lindberg et al., 1990; Johnson, 1992; Lovett and Lindberg, 36 1993; Dise and Wright, 1995; Lajtha et al., 1995; Lovett et al., 2000; Schmitt 37 et al., 2005). 38

The estimation of total nitrogen deposition from throughfall measurements can yield much higher rates than those inferred from extrapolation of deposition monitoring data. For example, in a forest in Falmouth, MA, on Cape Cod, Lajtha *et al.* (1995) measured wet deposition of 420 kg N km⁻² yr⁻¹ and estimated a total deposition rate of 840 kg N km⁻² yr⁻¹ by assuming that dry deposition equaled wet deposition. This estimate is quite similar to the deposition predicted for that location by the spatial extrapolation of Ollinger *et al.*

(1993). However, from their throughfall data, Lajtha et al. (1995) estimated that 01 actual total nitrogen deposition at the site was 1,310 kg N km⁻² yr⁻¹, or more 02 than 50% greater. In a more recent study, Weathers et al. (2006) compared 03 throughfall data with more traditional approaches for estimating nitrogen 04 deposition in Acadia National Park in Maine and in the Great Smoky Moun-05 tains National Park in North Carolina. In both locations, they found that total 06 nitrogen deposition rates estimated from their throughfall data were 70% 07 greater than those estimated from NADP and CASTNet wet and dry monitor-08 ing data. These throughfall estimates lend strength to the argument that the 09 traditional approaches for estimating total deposition—such as we used in 10 Boyer et al. (2002)-yield values that are too small. 11

3.6 The Fate of Nitrogen Deposited onto the Landscape

Forests are the dominant land cover in the northeastern United States (Boyer 18 et al., 2002), and so much of the nitrogen deposited onto the landscape falls on 19 forests. Only a portion of this nitrogen is exported downstream, with much 20 retained in the forests or denitrified and converted to non-reactive, molecular 21 N_2 . Productivity of most forests in the United States is limited by the supply of 22 23 nitrogen (Vitousek and Howarth, 1991), so as forests receive more nitrogen from atmospheric deposition, production and storage of nitrogen in organic 24 matter can be expected to increase. On average for the northeastern United 25 States, approximately 60% to 65% of the nitrogen inputs to forests through 26 27 natural nitrogen fixation as well as atmospheric deposition are retained in the forest (primarily accreted in woody biomass) or harvested from the forests in 28 wood (Goodale et al., 2002; van Breemen et al., 2002). A little over 20% is 29 exported from the forest in streams (primarily as nitrate, but also dissolved 30 organic nitrogen), with the rest denitrified (van Breemen et al., 2002). The 31 ability of forests to store nitrogen, however, is limited, and forests can become 32 nitrogen saturated when inputs exceed the needs of trees and the ability for soils 33 to assimilate nitrogen (Aber et al., 1989; Gundersen and Bashkin, 1994; Emmett 34 et al., 1998). Nitrogen export downstream can then increase dramatically 35 (Emmet et al., 1998; Howarth et al., 2002b; Aber et al., 2003). 36

A recent comparative study suggests that for the forests of northern New 37 England and New York State, the nitrate concentrations in streams and small 38 lakes just downstream increase dramatically as total nitrogen deposition 39 increases above 600 to 800 kg N km⁻² yr⁻¹ (Fig. 3.3, Aber et al., 2003), indicating 40 a substantial increase in nitrogen export from the forests receiving the higher 41 deposition. Figure 3.3 also indicates the estimated average NOy deposition for 42 the northeastern United States in the Boyer et al. (2002) and Howarth et al. 43 (1996) studies. Note that total deposition, including ammonia, ammonium, and 44 organic nitrogen, would be greater by 20 to 40% (Boyer et al., 2002; Howarth 45

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3 Atmospheric Nitrogen Deposition in Northeastern United States

et al., 1996), but is also much more uncertain (Holland et al., 1999; Howarth 01 et al., in press), so I have chosen to illustrate just the NOv component. Note also 02 that the deposition estimates used in the Aber et al. (2003) analysis may also be 03 low, since these are based on extrapolation of monitoring data. On the other 04 hand, all of the data in the analysis of Aber et al. (2003) are from fairly rural 05 sites, relatively far from emission sources; their deposition estimates may there-06 07 fore be fairly reliable. Regardless, Fig. 3.3 suggests that nitrogen deposition 08 onto the landscape on average in the northeastern United States is likely high enough to result in elevated losses of nitrogen from forests, particularly if the 09 10 higher emission-based estimates used by Howarth et al. (1996) are valid.

While forests are often retentive of nitrogen, impermeable surfaces such as
 roads and parking lots are far less so. While not often studied, nitrogen runoff
 from these surfaces can be substantial. For example, runoff from highways near
 Providence, RI, is reported to be 1,700 kg N km⁻² yr⁻¹ of road surface (Nixon
 et al., 1995). Most if not all of this nitrogen likely originated from atmospheric
 deposition, much of it from vehicle emissions on the highway.



Fig. 3.3 Concentrations of nitrate in small streams and lakes in forested catchments in northern New England in the spring (right) and summer (left) as a function of NO_y deposition onto the landscape. Observe the non-linear response, with nitrate concentrations tending to increase as deposition exceeds 6–8 kg N per hectare per year (600–800 kg N km⁻² yr⁻¹).
 Arrows indicate the average deposition rates for oxidized nitrogen compounds (NO_y) estimated for the northeastern United States in Boyer *et al.* (2002) and Howarth *et al.* (1996), respectively. Modified from Aber *et al.* (2003)

3.7 A Closer Look at the SPARROW model

03 The SPARROW model is one of the best available tools for estimating the 04 sources of nitrogen pollution in particular watersheds (NRC, 2000). The model 05 statistically relates water quality data from US Geological Survey monitoring 06 programs to spatial data on nutrient sources, landscape characteristics such as 07 temperature and soil permeability, and stream properties such as residence time 08 (Smith et al., 1997). As noted previously in this chapter, the SPARROW model 09 has been used to suggest that atmospheric deposition contributes from 4 to 35% 10 of the total nitrogen inputs to a variety of US estuaries (Alexander et al., 2001). 11 One limitation of the SPARROW model as used in the Alexander et al. (2001) 12 paper is that it used only wet deposition monitoring data as input for atmo-13 spheric deposition as a nitrogen source. Dry deposition data were not used, 14 probably because the sparse spatial coverage of available data would have 15 weakened the statistical analysis too greatly. In the SPARROW approach, 16 the wet deposition data can serve as a surrogate for total deposition, if wet 17 and dry deposition patterns are correlated in space (Howarth et al., 2002b). 18 However, increasingly it seems that wet and dry deposition are not correlated, 19 and dry deposition is proportionately more important in more dry climates 20 (Holland et al., 1999) and in closer proximity to emission sources (presentation 21 by R. Dennis at the National Atmospheric Deposition Program annual Tech-22 nical Committee meeting, October 2006). This is probably particularly true for 23 nitrogen from vehicle emissions, since relatively reactive gases are released very 24 close to land and vegetation surfaces (Cape *et al.*, 2004; presentation by 25 R. Howarth, R. Marino, N. Bettez, E. Davidson, and T. Butler at the National 26 Atmospheric Deposition Program annual Technical Committee meeting, 27 October 2006). Thus, the atmospheric deposition estimates given by the 28 SPARROW model probably are low since they do not well represent dry 29 deposition near emission sources. 30

In the version of the SPARROW model used by Alexander et al. (2001) to 31 determine the relative importance of various sources of nitrogen inputs to 32 estuaries, one of the identified sources of nitrogen pollution is called 33 "non-agricultural non-point sources." This is nitrogen that is statistically 34 associated with urban and suburban areas, but is not well represented by 35 other nitrogen sources, such as wet deposition as indicated in the NADP 36 monitoring program. Some of this nitrogen may come from home fertilizer 37 use or from general disturbance of the landscape, but I suggest that much of it-38 perhaps even most of it—may in fact be associated with the dry deposition of 39 nitrogen near vehicle emission sources. If so, the true estimate of the importance 40 of atmospheric deposition as a nitrogen source to coastal systems may be better 41 represented by the sum of the SPARROW estimates for atmospheric deposition 42 and for non-agricultural non-point sources. This combined estimate ranges 43 from 26% to 76% of the total nitrogen inputs to some representative coastal 44 marine ecosystems in the northeastern United States (Table 3.1). 45

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Table 3.1 Estimates from the SPARROW model for the relative importance of atmospheric deposition, "non-agricultural non-point sources," and sewage wastewater as nitrogen inputs to several coastal marine ecosystems in the northeastern United States

	Atmosphere	Non-agricultura non-point	ultural Wastewater	
Casco Bay	22	54	13	
Great Bay	9	58	23	
Merrimack River	28	43	20	
Buzzards Bay	12	14	63	
Narragansett Bay	10	19	62	
Hudson River	26	21	40	
Barnegat Bay	19	28	43	
Delaware Bay	22	17	35	
Chesapeake Bay	28	22	8	
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 Note that the atmospheric deposition terms are estimated just from wet deposition monitoring data. Note further that the "non-agricultural non-point sources" may include a substantial amount of input from dry atmospheric deposition near emission sources in urban and suburban environments, and this would not be included in the SPARROW estimate of the atmospheric deposition input. See text for further discussion. Based on Alexander *et al.* (2001). Values are percents (%).

3.8 Chesapeake Bay Case Study

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Chesapeake Bay is the largest estuary in the United States, and one of the most 24 sensitive to nutrient inputs (Bricker et al., 1999; NRC, 2000). Nitrogen inputs to 25 the Chesapeake have caused widespread loss of seagrasses and have greatly 26 increased the volume of anoxic bottom waters (Boesch et al., 2001). The role 27 of atmospheric deposition as a source of nitrogen to the Chesapeake apparently 28 was not considered until Fisher and Oppenheimer (1991) suggested that it may 29 contribute 40% of the total inputs. Their analysis was simple and preliminary, 30 and was not believed by many scientists who worked on Chesapeake Bay water 31 quality. The most recent analyses by the Chesapeake Bay Program, while giving 32 lower percentages, also suggest that deposition is important, contributing $\sim 25\%$ 33 of the total nitrogen inputs to Chesapeake Bay (7% from direct deposition onto 34 surface waters, and 19% from deposition onto the landscape with subsequent 35 export to the bay ecosystem, using 2003 values; http://www.chesapeakebay.net/ 36 status.cfm?SID = 126; see also http://www.chesapeakebay.net/nutr1.htm). 37

Two lines of evidence suggest that the Chesapeake Bay Program model may be 38 underestimating the inputs of nitrogen from atmospheric deposition: 1) the model 39 may be underestimating the magnitude of deposition onto the landscape; and 2) 40 the model may be underestimating the percentage of deposition onto the land-41 scape that is subsequently exported downstream. Each of these is discussed below. 42 The Chesapeake Bay Program model relies on an estimate of total nitrogen 43 deposition onto the watersheds of 1,210 kg N km⁻² yr⁻¹ (calculated from Fig. A-4 44 of EPA, 2003). The approach to derive this estimate is very similar to that used 45

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by Boyer et al. (2002): extrapolation from deposition monitoring data for the 15 01 NADP wet sites and 8 CASTNet and Airmon dry deposition sties in the water-02 sheds of the Chesapeake (Lewis Linker, Bay Program modeling coordinator, 03 PowerPoint presentation by conference call, January 9, 2006), although the 04 Boyer *et al.* (2002) estimate is in fact somewhat lower (1,010 kg N km⁻² yr⁻¹ for 05 the area-weighted mean for the watersheds of the Susquehanna, Potomac, 06 Rappannnock, and James Rivers up river of the USGS gaging stations). If we 07 08 assume that the Boyer et al. (2002) estimate underestimates by 80% (based on comparison with the global-scale emission-based model used by Howarth et al., 09 1996), then actual deposition on the Chesapeake watersheds may be as great as 10 1,550 kg N km⁻² yr⁻¹ (28% greater than assumed for the Chesapeake Bay 11 Program model). This higher estimate is broadly consistent with the preliminary 12 model runs from the CMAO emission-based model discussed above (R. Dennis, 13 pers. comm.). Note also that locally derived emissions from commercial chicken 14 houses on the Delmarva Peninsula may contribute to the atmospheric deposi-15 tion load to Chesapeake Bay (Siefert et al., 2004), and this source is not well 16 considered in the Chesapeake Bay Program model. 17

Perhaps of greater significance is the treatment of nitrogen retention in the 18 landscape by the Chesapeake Bay model which assumes on average that 86% to 19 89% of total nitrogen deposition onto the landscape is retained, and only 11%20 to 14% is exported downstream to the Bay (calculated from Figure A-4, EPA, 21 2003). Most of this retention is assumed to occur in the 57% of the area of the 22 watershed that is forested, with greater export of deposition onto agricultural 23 lands and urban and suburban areas with impermeable surfaces. The model 24 assumes that most of the forests in the Chesapeake Bay basin are not nitrogen 25 saturated, and therefore leak little if any nitrogen (EPA, 2003). 26

The average export of nitrogen deposition from all land uses (12%) seems low 27 in comparison with the estimate that average forests in the northeastern United 28 States export over 20% of nitrogen deposition (Goodale et al., 2002; van Bree-29 men et al., 2002). If the deposition in the Chesapeake basin is evenly distributed 30 over land uses, then 43% falls on other land uses where much higher rates of 31 export would be expected. If much of the deposition from nitrogen pollution 32 that originates from vehicles falls near these emission sources (either onto 33 impermeable surfaces or onto vegetation where the rate of deposition would 34 be very high), then very high rates of export might be expected. The preliminary 35 runs of the CMAQ model indeed suggests high deposition—particularly for dry 36 deposition-near heavily populated urban areas. Obtaining better data on 37 nitrogen retention in mixed land-use watersheds has been identified as a high 38 national research need in a multi-agency federal planning document (Howarth 39 et al., 2003). But given current knowledge, it is probably as reasonable to assume 40 that the percent export from atmospheric deposition onto the landscape of the 41 Chesapeake Bay basin—including all land uses—is 30% as to assume the 12% 42 used by the Chesapeake Bay model. Ranges from 20% to 40% and even higher 43 can be reasonably inferred from studies of large watersheds (NRC, 2000; 44 Howarth et al., 2002b, in press; Boyer et al., 2002). 45

3 Atmospheric Nitrogen Deposition in Northeastern United States

Table 3.2 illustrates the sensitivity of nitrogen loading to Chesapeake Bay 01 given various assumptions on the rate of deposition and on nitrogen retention in 02 the landscape. Within this range of reasonable assumptions, the total input of 03 nitrogen to Chesapeake Bay (both directly onto the surface waters and indirectly 04 from deposition onto the landscape and subsequent export downstream) ranges 05 from 34 to 92 thousand metric tons of nitrogen per year, and comprises from 06 25% to 50% of the total nitrogen load to Chesapeake Bay from all sources. Note 07 08 that this is similar to the range of 28% to 50% determined from the SPARROW model for Chesapeake Bay (with the upper range including the "non-agricultural 09 non-point sources; Table 3.2). Under the assumptions of greater deposition and 10 lower retention in the landscape, the estimate for total nitrogen load to 11 Chesapeake Bay increases substantially-from 130 to 188 thousand metric 12 tons per year, or 45% greater total nitrogen load. Perhaps surprisingly, monitor-13 ing of the load of nitrogen to Chesapeake Bay is not adequate to constrain this 14 total load estimate within this range of uncertainty. As with many other large 15 16 coastal marine ecosystems, significant portions of the watersheds of Chesapeake Bay are not gaged because of the difficulty in gaging tidal streams and rivers 17 18 (Valigura et al., 2000; NRC, 2000; Howarth et al., 2002b). These areas of the watershed are therefore not monitored for their nutrient inputs to the Bay. While 19 the fluxes of nitrogen from the watersheds above gaging stations in the 20 21 Chesapeake Basin are reasonably well known, the fluxes from the watershed in 22 the more urbanized areas on the coastal plain—where nitrogen deposition may 23

Table 3.2 Importance of	atmospheric deposition	as a source of	nitrogen pollution to
Chesapeake Bay under vari	ous assumptions. Fluxes	are thousands of a	metric tons of nitrogen
per year. Percentage values	given in parentheses are	percentages of to	tal nitrogen load. The
baseline run assumptions a	re from EPA (2003)		-

	Total Load to Bay	Input to Bay from Direct Deposition onto Bay Water Surface	Input to Bay from Deposition onto Watersheds	Total Input to Bay from Deposition
Chesapeake Bay model (2000 conditions)	130	9 (7%)	25 (19%)	34 (26%)
Deposition increased to $1,550 \text{ kg N km}^{-2} \text{ yr}^{-1}$ no change in retention assumptions	140	12 (9%)	32 (23%)	44 (32%)
Chesapeake Bay model assumptions on deposition rate; assume 70% retention in landscape	168	9 (5%)	63 (38%)	72 (43%)
Deposition increased to 1,550 kg N km ⁻² yr ⁻¹ ; assume 70% retention in landscape	188	12 (6%)	80 (43%)	92 (49%)

be much greater, and retention of nitrogen in the landscape much less—are
 estimated only from models and not from empirical monitoring data.

3.9 Application to Narragansett Bay

During the 1980s and early 1990s, Narragansett Bay received an average input of 08 nitrogen of 29 g N m⁻² yr⁻¹ (when normalized over the entire surface area of the 09 Bay; Nixon et al., 1995; note that this corresponds to 29,000 kg N m⁻² yr⁻¹; in this 10 paper, I express loadings per area of coastal ecosystem water surface in units of 11 g N m⁻² yr⁻¹ and deposition of nitrogen onto the terrestrial landscape in units of 12 kg N km⁻² yr⁻¹ so as to clearly distinguish the two). This estimate includes an 13 input of 1.3 g N m⁻² yr⁻¹ from advection of ocean waters, and the input from land 14 and atmosphere is slightly less than 28 g N m⁻² yr⁻¹. From the standpoint of the 15 receiving water, this is a moderately high loading, comparable to that for 16 Delaware Bay and the Potomac River estuary and twice that for Chesapeake 17 Bay, but substantially less than the loading to the Hudson River estuary or to 18 Boston Harbor during the 1980s (Nixon et al., 1996; Howarth et al., 2006). 19

The single largest input of nitrogen to Narragansett Bay is from rivers, 20 estimated to be 17 g N m⁻² yr⁻¹ of surface area of the bay, on average (Nixon 21 et al., 1995). The second largest input of nitrogen to Narragansett Bay is the 22 direct discharge of wastewater treatment plants (7.8 g N m⁻² yr⁻¹, Nixon et al., 23 1995). Other inputs are the direct deposition of nitrogen onto the surface of the 24 bay $(1.3 \text{ g N m}^{-2} \text{ yr}^{-1})$ and runoff from urban areas adjacent to the bay (1.6 g N m^{-1}) 25 ² yr⁻¹; Nixon *et al.*, 1995). It is important to note that compared to most estuaries, 26 Narragansett Bay has a low ratio of watershed area to estuarine water surface 27 area (13.2:1; Howarth et al., 2006, LOICZ web site, http://data.ecology.su.se/ 28 mnode/index.htm). Thus, the loading expressed per area of estuarine area is 29 moderately high, and the flux from the landscape per area of watershed is 30 extremely high (2,000 kg N km⁻² yr⁻¹, considering wastewater, urban runoff, 31 and river inputs). This is some 20-fold higher than one would expect from such a 32 landscape absent human activity (Howarth et al., 2002b). While such a high flux 33 may not seem surprising given that much of the watershed is heavily urbanized, 34 few other regions show such elevated fluxes. For example, human activity is 35 estimated to have increased the nitrogen flux down the Mississippi River by only 36 5- to 6-fold (Howarth et al., 2005) and into the Hudson River estuary adjacent to 37 New York City by only 12-fold (Howarth et al., 2006). 38

Even without the direct wastewater inputs, Narragansett Bay has a very high

input of nitrogen from its watershed: \sim 1,400 kg N km⁻² yr⁻¹ (just considering river inputs and urban runoff). The sources of this nitrogen pollution in the landscape are not well known (Nixon *et al.*, 1995). How much of it might be due to atmospheric deposition onto land surfaces and subsequent export downstream to the bay? For the river inputs, we can evaluate this using the study of Boyer *et al.* (2002), which included the Blackstone River as one of 16 major rivers in the

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northeastern US; the Blackstone River basin comprises 28% of the entire 01 watershed of Narragansett Bay (Nixon et al., 1995). By assuming that nitrogen 02 exports in large rivers reflect the inputs of nitrogen to their watersheds (regardless 03 of source; Howarth et al., 1996, 2002a,b), the Boyer et al. (2002) analysis suggests 04 that atmospheric deposition contributes one third of the nitrogen flux in the 05 Blackstone River basin. While agriculture contributes some to this nitrogen flux, 06 the majority probably comes from wastewater discharges into the Blackstone. As 07 08 discussed earlier, Boyer et al. (2002) may have underestimated the rate of nitrogen deposition. On the other hand, the mass-balance watershed approach of 09 Boyer et al. (2002) may underestimate the importance of wastewater inputs in 10 more urbanized watersheds such as the Blackstone (Howarth et al., 2006). 11

If atmospheric deposition contributes one third of the nitrogen flux from 12 larger rivers into Narragansett Bay, and if most of the direct runoff from urban 13 areas adjacent to the bay originate from atmospheric deposition, then overall 14 atmospheric deposition (directly onto the bay and onto the landscape with 15 subsequent export to the bay) makes up 30% of the total nitrogen inputs to 16 the bay. Note that this is very similar to the SPARROW derived estimate, if the 17 "non-agricultural non-point source" term is indeed associated with near-source 18 deposition of vehicle exhaust (Table 3.1). While significant, atmospheric 19 deposition is clearly less important as a nitrogen input to Narragansett Bay 20 than are the inputs from wastewater treatment plants (Table 3.1). 21

Prudent management of nitrogen inputs to Narragansett Bay clearly should 22 23 focus on the wastewater inputs. On the other hand, it may also make sense to further consider the inputs from atmospheric deposition. While there is little 24 evidence of any increase in nitrogen loading from wastewater treatment plants 25 to Narragansett Bay over the past several decades (see Nixon et al., Chapter 5, 26 27 this volume), atmospheric deposition may well have increased, particularly that in the near-vicinity of vehicles. While the population of Rhode Island grew by 28 only 11% between 1970 and 2000, vehicle miles driven in the state increased by 29 more than 70% (RI Statewide Planning Program, 2001). Improved technology 30 for controlling NOx emissions from cars since the Clean Air Act Amendments 31 of 1990 has resulted in some decrease in emissions per mile driven for cars, but 32 overall the increase in miles driven, and an increased use of light trucks and 33 SUVs—which are not as stringently regulated—resulted in more NOx emis-34 sions from vehicles in the eastern US during the 1990s (Butler et al., 2005). Also, 35 catalytic converters can actually increase the release of ammonia gas in car 36 emissions due to over-reduction of NOx (Cape et al., 2004). 37

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3.10 Managing Atmospheric Deposition in the United States

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Despite the widespread damage to coastal waters from nitrogen pollution, for
 the most part governments have been slow to systematically apply effective
 policies for controlling this problem in the United States or elsewhere (NRC,

2000; Howarth et al., 2005). The reasons for this policy failure are many, but 01 one major reason is that management of eutrophication or nutrient pollution 02 often has focused on phosphorus rather than nitrogen since the early 1970s 03 (Howarth and Marino, 2006; Howarth et al., 2005). While this is appropriate 04 for freshwater lakes, nitrogen is the larger problem in most coastal marine 05 ecosystems (NRC, 2000; Howarth and Marino, 2006). Although some local 06 or regional agencies have addressed nitrogen pollution in coastal waters over 07 08 the past two decades, even today no national standards for coastal nitrogen pollution exist (NRC, 2000; Howarth et al., 2005). Scientific evidence for the 09 necessity of phosphorus control on eutrophication in freshwater lakes and 10 nitrogen control in coastal marine ecosystems has steadily accumulated for 11 many decades, but only in the past 5-10 years has this evidence begun to be 12 fully accepted by water quality managers. Even when managers have recognized 13 that nitrogen is the prime cause of eutrophication in coastal rivers and bays, 14 management practices for non-point sources of nitrogen often have remained 15 focused on those proven effective for managing phosphorus pollution, with 16 insufficient recognition that other practices may be needed for nitrogen because 17 of its much greater mobility in groundwater and through the atmosphere 18 (NRC, 2000; Howarth et al., 2005; Howarth and Marino, 2006). 19

Both fossil fuel combustion and agricultural practices contribute significantly to atmospheric fluxes of nitrogen but not phosphorus. The magnitude of the contribution of these atmospheric fluxes to coastal nutrient pollution remains uncertain, and understudied. Nonetheless, atmospheric deposition is clearly an important contributor to coastal nutrient pollution in many areas, including Narragansett Bay. This source demands more attention by water quality managers if the goal of reducing coastal nutrient pollution is to be met (NRC, 2000).

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